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ANNUAL REPORT 2018

Authors

Coordinated by:

Laura Zorrilla Fernandez, MIEUX Knowledge Management and Communications Officer Luigi Fabbri, Project Officer and Regional Coordinator, West Africa

With inputs from:

The MIEUX team

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Contents



List of Abbreviations and Acronyms



MIEUX Glossary





















List of Abbreviations and Acronyms

AF	Action Fiche
ANPE	National Employment Agency
COMESA	Common Market for Eastern and Southern Africa
CSO	Civil Society Organisation
DAC	Development Assistance Committee
DCI	Development Cooperation Instrument
DG DEVCO	Directorate General for International Cooperation and Development
DG HOME	Directorate-General for Migration and Home Affairs
EAR	Expert and Action Roster
EC	European Commission
ECOWAS	Economic Community of West African States
EDDs	European Development Days
EDF	European Development Fund
EEAS	European External Action Service
EMM	Expert Management Mechanism
ENP	European Neighbourhood Policy
EU MS	European Union Member State
EU	European Union
EUDEL	European Union Delegation
GAMM	Global Approach to Migration and Mobility
GCM	Global Compact for Safe, Orderly and Regular Migration
GESO	Fundación Género y Sociedad
GFMD	Global Forum on Migration and Development

GRASPI	Group de Réflexion et d'Action pour le Soutien au Phénomène de l'Immigration, Niger
ICMPD	International Centre for Migration Policy Development
ILO	International Labour Organization
INSTAT	National Institute of Statistics
ISO	International Organization for Standardization
KM	Knowledge Management
LAC	Latin America and the Caribbean
M&D	Migration and Development
MIA	Ministry of Internal Affairs
MIEUX	MIgration EU eXpertise (Initiative)
NGO	Non-governmental Organisation
OECD	Organisation for Economic Cooperation Development
PSG	Project Steering Group
QMS	Quality Management System
REDTRAM	Ibero-American Network of Specialised Prosecutors on Trafficking in Human Beings and Smuggling of Migrants
ROM	Results-Oriented Monitoring
SOM	Smuggling of Migrants
SOP	Standard Operating Procedure
THB	Trafficking in Human Beings
ТоТ	Training of Trainers
VoT	Victim of Trafficking



Action: a MIEUX intervention normally composed of six or seven activities.

Action Fiche (AF): prepared jointly by the MIEUX team, the PSG and the partner authority, the AF is the first participatory exercise of any planned MIEUX intervention. The document describes the logic for intervention, the institutional framework of the partner country in terms of migration, as well as an overview of the set of activities designed to respond to the request outlined by the requesting authority.

Activity: each individual component of an Action. Depending on the Action, the number can range up to a sequence of six or seven, among which are included assessment and drafting sessions, factfinding and field visits, information and thematic sessions, meetings with pertinent authorities, presentations (mainly for policies), remote support, study visits and workshops covering various topics.

Capacity building: the process of optimising the skills of individuals, and institutional support to one or more organisations.

Capacity development: "the process whereby people, organisations and society as a whole unleash, strengthen, create, adapt and maintain capacity over time" (OECD/DAC, 2008¹). Different from capacity building in that it is wider in scope, interlinking three levels individual, organisational and enabling environments.

Expert (EU): a skilled professional engaged by MIEUX to drive forward the individual activities of each Action, mostly officials from EU Member State (EU MS) administrations.

Expert (Southern): a skilled professional engaged by MIEUX to drive forward the individual activities of each Action, mostly officials from administrations outside of the EU.

Expert and Action Roster (EAR): MIEUX's database of experts and Actions, accessible only to internal audiences.

Expert Management Mechanism (EMM): one of MIEUX's six processes, responsible for the smooth running of all aspects related to sourcing, maintaining and evaluating experts who participate in MIEUX Actions.

Global Approach to Migration and Mobility (GAMM): since 2005, the overarching framework of the EU external migration and asylum policy. The framework defines how the EU conducts its policy dialogues and cooperation with non-EU countries, based on clearly defined priorities and embedded in the EU's overall external action, including development cooperation.

Horizontal interventions: cross-cutting areas of migration governance, such as data management, human rights and policy development, that complement MIEUX's thematic areas focused around the four pillars of the GAMM.

Implementation: one of six MIEUX processes, implementation is the execution of the sequence of activities as programmed in the AF.

Knowledge Management (KM): KM is the systematic management of processes enabling vital individual and collective knowledge resources to be identified, created, stored, shared and used for the benefit of the actors involved.² One of six MIEUX processes, KM is conceived as a transversal process that supports the main objectives and operational elements of the programme.

¹ Definition taken from OECD (2008) The Challenge of Capacity Development: Working Towards Good Practice

² As reproduced in Girard&Girard (2009) "Defining knowledge management: Toward an applied compendium", Online Journal of Applied Knowledge Management (p.4) Available online at: http://www.iiakm.org/ojakm/articles/2015/volume3_1/OJAKM_Volume3_1pp1-20.pdf (Accessed on 26 March 2019). **Knowledge register:** the systematic and comprehensive categorisation of MIEUX's expertise, as exemplified in the practices, processes and case studies that the programme has helped to establish since 2009.

Monitoring and evaluation: the systematic and objective assessment of an ongoing or completed intervention, its design, implementation and results according to pre-defined criteria or indicators. According to the European Commission (EC), the main criteria are: relevance, effectiveness, impact, coherence and EU-added value.

New European Consensus on Development: launched in June 2017, it is a shared vision and framework for action on development cooperation for the EU and its MS. It is a blueprint which aligns the EU's development policy with the 2030 Agenda for Sustainable Development.

Partner country(ies): countries eligible for assistance under the Development Cooperation Instrument (DCI), European Development Fund (EDF), European Neighbourhood Instrument (ENI) and the Overseas Association Decision with which MIEUX establishes cooperation and which are the beneficiaries of MIEUX Actions and activities.

Peer-to-peer: MIEUX employs highly experienced migration management professionals from EU MS and Southern public administrations to ensure that they and their beneficiary peers are 'talking the same language' in a genuine spirit of collaboration.

Pre-implementation: all the processes that take place before approval of the request and therefore precede the implementation phase.

Quality Management System (QMS): a formalised system that documents processes, procedures and responsibilities for achieving quality policies and objectives. ICMPD's QMS aims at coordinating and managing the organisation's activities to meet regulatory requirements, and improve its effectiveness and efficiency on a continuous basis. ICMPD's quality management has been certified as conforming to the standards set out by the International Organization for Standardization (ISO).

Request: an appeal for intervention from a government or organisation eligible to receive support from MIEUX. Eligible countries are those included under the DCI, the EDF, the ENI and the Overseas Association Decision. Local authorities, ombudspersons, parliamentarians and judicial authorities, and civil society organisations (CSOs) have been able to submit requests to MIEUX since January 2016.

Requesting authority: the institution, organisation or government that submits the request to receive support from MIEUX. It is also normally the main beneficiary of the Action.

Results-Oriented Monitoring (ROM): an external evaluation that assesses whether MIEUX is achieving its objectives in line with four Development Assistance Committee (DAC) criteria: relevance, efficiency, effectiveness and sustainability. MIEUX has been through this exercise on two occasions: in 2013 and in early 2018.

Thematic areas: MIEUX's main thematic areas are based on the GAMM: legal migration, migration and development (M&D), irregular migration, and international protection and asylum. To these, horizontal interventions are added, e.g. all the interventions that cover more than one strand and are therefore cross-cutting, for instance human rights or gender.



⁶⁶ The tenth-year anniversary held in 2018 created a worthwhile occasion to review our achievements together with our partners and to present MIEUX's model of cooperation to external audiences

Ralph Genetzke, MIEUX Programme Director and Head of the ICMPD Brussels Mission



Dear readers,

2018 was dubbed the Year of Celebration among the MIEUX team. Indeed, it was cause for celebration to think that what started as a pilot initiative ten years ago in December 2008 has evolved into a world-renowned EU expert facility with over 100 interventions spanning four continents.

This anniversary created a worthwhile occasion to take an introspective look, together with our partners in the four Regional Knowledge Sharing Round-tables in Bangkok, Mexico City, Nairobi and Cotonou, to analyse what practices and knowledge MIEUX has developed over the last decade.

During 2018, MIEUX also presented its achievements to audiences at two key international forums for migration and development. The first event was in June, during the European Development Days (EDDs) in Brussels, Belgium, where a range of speakers from MIEUX Actions in Costa Rica, Madagascar and Sierra Leone discussed the links between migration policy development and gender. The second was a side event, co-hosted with the Republic of Moldova's Ministry of Foreign Affairs, during the 11th Global Forum on Migration and Development (GFMD) Summit in Marrakesh, Morocco, where MIEUX joined forces with other regional initiatives implemented by ICMPD, such as the Rabat Process, and local and national government representatives.

Just as for MIEUX, 2018 was also a celebratory year for ICMPD. 25 years of existence marked the occasion to reflect upon the achievements the organisation has gathered in all areas of migration governance, notably in building the capacities of governments and institutions to deal with the complex reality that is 21st century mobility. MIEUX, one of ICMPD's flagship programmes, embodies ICMPD's three-strand working philosophy of Policy and Research, Migration Dialogues and Capacity Building, mirroring the analytical, political and operational dimensions needed for the new reality of a world on the move.



The MIgration EU eXpertise (MIEUX) Initiative is funded by the EU and implemented by ICMPD since December 2008. MIEUX exists to bring together migration-related institutions from partner countries, regional organisations and EU MS to address the challenges and opportunities of migration in all its dimensions through rapid, tailor-made assistance.

The governance of migration will require constant investment in capacity building in policy, legislation, institutional frameworks and an array of technical areas. The involvement of all levels of government is also crucial and this is partly why MIEUX entered its third phase in December 2015 with an enlarged scope and a remit to involve a wider pool of actors in the management of migration, namely local authorities, the judiciary sector and Civil Society Organisation (CSOs).

As an EU peer-to-peer expert facility, MIEUX brings together migration-related institutions from partner countries, regional organisations and EU Member States (EU MS) to address the challenges and opportunities of migration in all its dimensions through rapid, tailor-made assistance in the form of capacity building activities, contributing to strengthening global migration governance by fostering close-knit collaboration between partners and embedding ownership into each activity.

As an instrument of EU cooperation, MIEUX supports the practical implementation of key instruments of development cooperation, such as the Global Approach to Migration and Mobility (GAMM) and the EU Consensus on Development, while increasing visibility and knowledge exchange about the EU's regional framework for migration management, EU standards and know-how, thus contributing to a harmonisation of theory and practice in migration management around the world.

3 SPECIFIC OBJECTIVES

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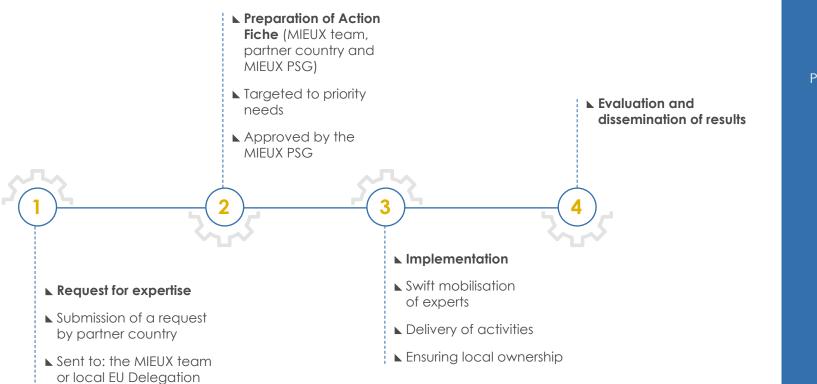
SO1 Enhance understanding of migration management

SO2 Enhance migration governance





Main players - ICMPD, Project Steering Group - PSG (DG DEVCO, DG HOME, EEAS), partner countries



SIX MIEUX PROCESSES











Knowledge Management





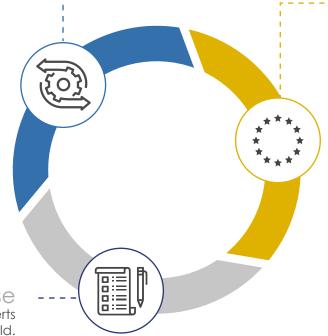
MIEUX'S THREE PILLARS

MIgration

MIEUX Actions can contribute to an overall improvement in migration management worldwide by equipping stakeholders with practical skills, knowledge and practices regarding multiple facets of mobility. By deploying suitable experts with specific professional backgrounds in a high number of Actions and activities in many countries and regions so they can share their knowledge and expertise, MIEUX contributes to a common understanding of concepts and narratives about migration at national and regional levels, whilst identifying common regional and sub-regional challenges and formulating joint solutions.

e**X**pertise

MIEUX offers a platform for hundreds of migration experts to exchange knowledge with their peers around the world. They are the backbone to any capacity building activity undertaken by MIEUX. The expertise is primarily sourced from EU MS public administrations. However, since 2016, MIEUX has been making concerted efforts to diversify the pool of available candidates to respond to new needs, seeking more specialised migration profiles according to the topic of each Action. To date, over 420 migration experts have been deployed by MIEUX.



European Union

MIEUX was established as a mechanism to promote cooperation between the EU and partner countries in accordance with the overarching framework of the external dimension of EU migration policy, the Global Approach to Migration and Mobility (GAMM) and the New European Consensus on Development. In line with the GAMM, MIEUX strives to cover four equally important pillars when providing technical assistance to partner countries in the field of migration.

100%

of the partner authorities rate their overall experience with MIEUX as good or excellent



2018 Is the "Year of Celebration" = MIEUX's 10-year anniversary



2018 AT A GLANCE

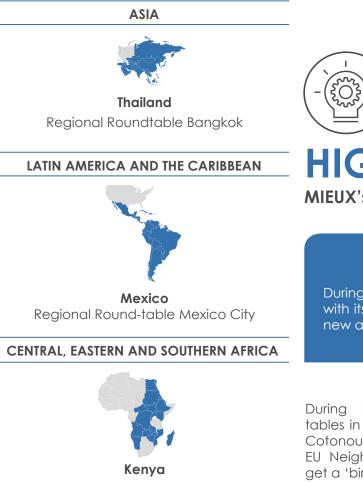
> The focus for MIEUX in 2018 was proceeding with the ongoing Actions and consolidating the knowledge gathered within. In addition, particular attention was devoted to reflecting on the experiences, practices and achievements that MIEUX has been able to generate throughout the last decade. Outreach and visibility were boosted, ensuring the mainstreaming of the extensive knowledge gathered through specific events, knowledge products and tools.

MIEUX's interventions continued to respond to the EU's strategic priorities and policies in the area of migration (GAMM, the Migration Partnership Framework) and development (the European Consensus on Development), including its regional priorities. In 2018, the most common thematic areas of intervention according to the GAMM pillar were Irregular Migration and Trafficking in Human Beings (THB) (e.g. Nigeria, Peru, Rwanda, Thailand and Timor-Leste) and Horizontal Interventions, such as Data Management or Unaccompanied Migrant Children (e.g. Costa Rica, Dominican Republic, Kenya and Malawi). In total, MIEUX implemented 61 activities during 2018, the largest percentage being in Africa, followed by Latin America and the Caribbean (LAC). Readers may take a look at the main numbers on the following page or jump to the section "Region by Region" for a detailed account of MIEUX's Actions worldwide during 2018.

Meanwhile, MIEUX's 10th anniversary (2008-2018) was a worthwhile occasion to reflect on the achievements of the programme through four Regional Knowledge Sharing Round-tables in Bangkok, Mexico City, Nairobi and Cotonou, as well as to promote the peer-to-peer capacity building model at the European Development Days and the 11th Global Forum on Migration and Development (GFMD) Summit. For more details, refer to the section "Highlights of 2018".

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Regional Round-table Nairobi

WEST AFRICA



HIGHLIGHTS OF 2018

MIEUX's 10-year anniversary

During 2018, MIEUX celebrated its tenth anniversary by analysing the achievements with its partners as well as promoting its peer-to-peer capacity building model to new audiences during the EDDs and the 11th GFMD Summit.

tables in Bangkok, Mexico City, Nairobi and Cotonou, and an online consultation in the EU Neighbourhood, enabled the team to get a 'bird's-eye view' of achievements and possible improvements while establishing new feedback channels with the partner authorities. Check pages 14 to 16 for an overview of the main conclusions.

During 2018, MIEUX's Regional Round- At the EDDs in June, MIEUX analysed how policy making links migration with gender, and whether it addresses the needs and aspirations of migrant women and girls. At the 11th GFMD Summit in Marrakesh, a side event co-hosted with the Republic of Moldova's Ministry of Foreign Affairs explored the potential of capacity building for the implementation of the GCM and the strengthening of migration governance. Find out more about each event on pages 17 to 18.

Regional Knowledge Sharing Round-tables

MIEUX's Regional Knowledge Sharing Round-tables were a series of four peer-to-peer workshops held during 2018 in regions where MIEUX has been active over the last decade. The purpose of the events was twofold. Firstly, to bring together the focal points from partner countries in each of the regions to reflect collectively on the achievements to which MIEUX had contributed. Secondly, to collect the good practices that MIEUX had helped to build during its ten years of operations.

The participants invited to attend these events were therefore government representatives from the regions that have either benefitted or are currently benefitting from MIEUX technical assistance, alongside selected MIEUX experts involved in the region and past Actions, and the EU Delegation (EUDEL) to each of the countries that hosted the events. These meetings allowed MIEUX and its partners to reflect upon the impact of the capacity building activities offered by the Initiative, and to explore the link between their Actions' results and policy/ institutional development at both national and regional levels.

The first round-table for the region of Asia was held in Bangkok in March 2018, followed by those in Mexico, Kenya and Benin to discuss practices in LAC, East Africa and West Africa respectively³. For the EU Neighbourhood, it was decided that an online consultation would be more fitting given the constraints around language, the lack of an overarching theme of MIEUX Actions in the region and the respective timeline.

All in all, these events represented many 'firsts' in MIEUX history. It was the first time that MIEUX partner authorities within the same region interacted outside the scope of a particular Action, enabling MIEUX to get a bird's-eye view of its accomplishments at a regional level. It was also the first time that MIEUX reflected together with its partners on the successes of the programme as a whole, and not bilaterally on the success of an individual Action. These events allowed MIEUX to conduct a follow-up exercise for the first time on many of its completed and ongoing Actions, gathering input to monitor and evaluate, to a certain degree, the results of its interventions during a greater span of time, and subsequently to test MIEUX's capacity to set up sustainable mechanisms, structures, committees, pieces of legislation and other vital links.

The initial feedback from the partner authorities on the events was very positive as focal points have reported being inspired by each other's work and experiences, with many indicating that this regional approach was necessary to enhance the objectives of the programme. MIEUX's model and methods were evaluated extensively by partners in all regions: their suggestions and inputs will improve the design and delivery of each intervention.

GENERAL CONCLUSIONS

FLEXIBLE DESIGN AND OWNERSHIP

MIEUX's flexible, peer-topeer, demand-driven and agile programme design was praised by all partners, and is greatly appreciated because it allows the building of ownership of each Action while accessing a wide range of expertise and practices from multiple countries, especially EU MS.

PEER-TO-PEER

Partners reported that having access to public servant peers who are able to describe and share the intricacies of policies and practices in detail, whilst understandina the inherent challenges faced by public bodies in relation to migration, as an outstanding feature of the programme. The EU was cited as the prime example of regional integration and for inspiration on how to harmonise legislation to a regional commonly-agreed framework, establish institutions, implement policies, etc. MIEUX peer-to-peer exchange acts as a 'connector': not only in terms of liaising with EU experts but also through the connections built with peers at regional level.

CHANGE IN MIND-SET

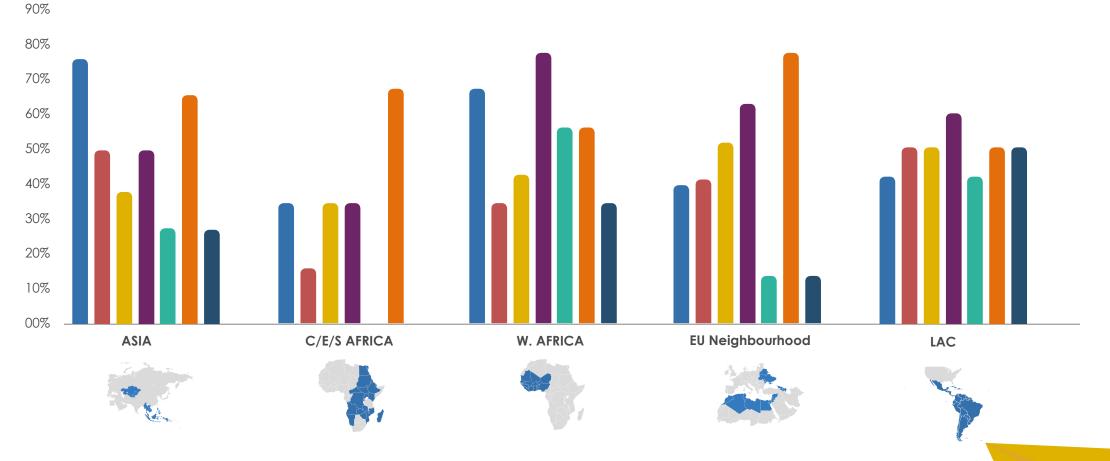
The consensus amongst participants to the round-tables was that MIEUX has provided them with an enriching peer-to-peer capacity development experience. Several focal points alluded to the ongoing 'change in perception' about migration towards a more positive outlook thanks to having taken part in MIEUX interventions.

CATALYST FOR INSTITUTIONAL COORDINATION AND COOPERATION

MIEUX interventions have begun to shift the operational culture of the institutions it collaborates with towards a culture of exchange and transparency. Focal points involved with MIEUX Actions witness firsthand participatory, whole-of-government and whole-of-society approaches to public policy development by becoming involved in committees and coordination mechanisms, and involving multi-sectoral and multilevel actors. The synergies and channels of cooperation established through MIEUX Actions have laid the foundations for future sustainable cooperation mechanisms with multiple actors, across different sectors, levels and geographical areas, as exemplified by the table on the next page.⁴

DID MIEUX HELP YOU TO...?

- Create a closer relationship with the local EUDEL
- Develop a closer relationship with institutions of other countries in my region
- Develop my knowledge on participatory decision-making
- Develop my knowledge on opportunities linked to migration
- Establish contacts with civil society
- Identify further areas for international cooperation
- Incorporate a gender dimension



International Forums on Migration and Development

In a crucial year for international migration governance, MIEUX was presented, for the first time, to audiences attending two of the key forums of international development at regional and international levels: the 2018 EDDs in Brussels and the 11th GFMD Summit in Marrakesh.

2018 European Development Days

The 2018 edition of the EDDs was held under the theme "Women and girls at the forefront of sustainable development: protect, empower, invest" which MIEUX chose to address through a 75-minute event entitled "Gender in migration policy making: between protection and empowerment" on 05 June 2018. The session capitalised on MIEUX's experiences in supporting migration policy development over the last ten years, analysing how policy making links migration and gender, and whether it is effective in addressing the needs and aspirations of migrant women and girls, with concrete examples from Actions and speakers from Costa Rica, Madagascar and Sierra Leone⁵.

▲ Ana Isabel Garcia, Executive Director of La Fundación Género y Sociedad (GESO), responsible for having drafted the "Analysis of the migration context in Costa Rica", a preparatory study for Costa Rica's Second National Integration Plan (2018-2022), addressed some of the key hurdles organisations face in empowering and protecting women through migration policies.

- ► Lanto Rahajarizafy, Director in charge of the diaspora at the Ministry of Foreign Affairs of the Republic of Madagascar, which MIEUX is currently supporting with the development of a National Strategy for diaspora engagement, was also a panellist. Malagasy women represent 40% of the country's migrants abroad. Labour exploitation in both Europe and the Middle East represents a significant problem, with many Malagasy domestic workers falling victim to smuggling and trafficking networks. This realisation helped the government to create measures for the protection of their nationals.
- ▶ Joseph Teye, Director of the Centre for Migration Studies at the University of Ghana, and MIEUX Expert in the Action that supported the formulation of the National Migration Policy of the Republic of Sierra Leone, outlined some of the ways to tackle patriarchal norms that confine women to gendered expectations.

Additionally, MIEUX PSG member, Camilla Hagström, Deputy Head of Unit, Migration, Employment (DG DEVCO), highlighted how migration and gender equality are crucial for development, as well as being key priorities for the EU. Several recommendations, formulated during the event, highlighted the most effective measures to strengthen a gendered migration policy cycle in all stages of the policy cycle.

11th Global Forum on Migration and Development Summit

The GFMD is a State-led, informal and non-binding process, which has helped shape the global debate on migration and development since 2007.⁶ Under the co-chairmanship of the Governments of Germany and Morocco, this year's theme explored "Honouring International Commitments to Unlock the Potential of All Migrants for Development," in line with the GCM. For this occasion, MIEUX co-organised with the Republic of Moldova the event "What role for capacity building in turning the Global Compact on Migration into action?" on 07 December 2018.

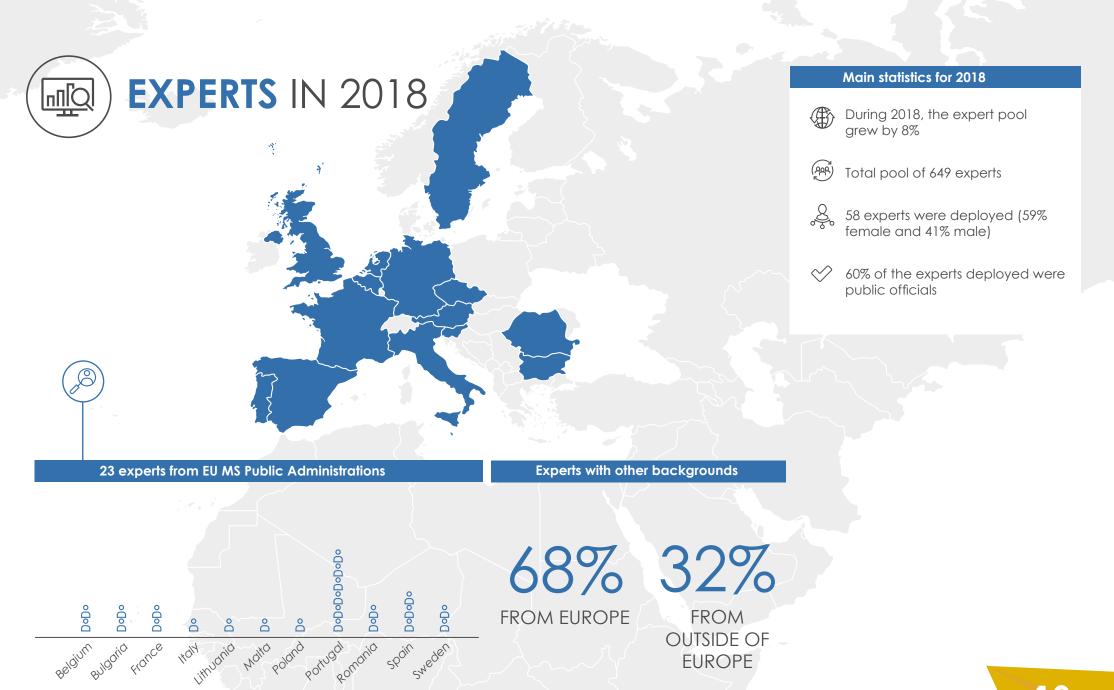
Taking the 23rd objective of the Global Compact for Safe, Orderly and Regular Migration (GCM) as the starting point for this discussion, the side event explored the key elements, success factors and challenges in establishing, delivering and monitoring capacity building facilities; analysed the most suitable approaches to engage with partners in creating enabling environments; and, overall, discussed the role of capacity building in relation to the implementation and review of the GCM.

Moderated by Ms. Daniela Morari, State Secretary for European Integration, Ministry of Foreign Affairs and European Integration of the Republic of Moldova, the event featured five panellists, representing various regions and backgrounds as well as local, central and regional levels of cooperation, including the 2018 Chair of the Rabat Process; The National Institute of Migration of Mexico; the Deputy Mayor of Rabat; the Deputy Head of Unit Migration and Employment, DG DEVCO at the European Commission; and MIEUX's Programme Director and Head of the ICMPD Brussels Mission.



⁶ https://gfmd.org/.

⁷ For more information, please visit: www.mieux-initiative.eu/en/news-events/ news/110-gfmd-2018-mieux-s-side-event-is-confirmed.





2018: REGION BY REGION



Stephanie Berry Project Officer and Regional Coordinator

AFRICA (CENTRAL, EASTERN

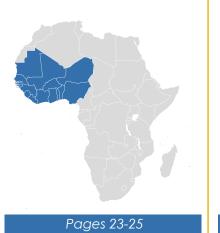
AND SOUTHERN)

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Luigi Fabbri Project Officer and Regional Coordinator

AFRICA (WEST)





Caterina Torchiaro Project Officer and Regional Coordinator

ASIA

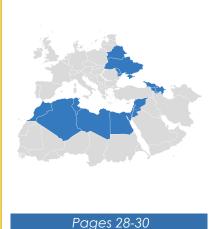


Pages 26-27



Romain Gustot Project Officer and Regional Coordinator







Alfred Woeger Project Officer and Regional Coordinator

LATIN AMERICA AND THE CARIBBEAN



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AFRICA (CENTRAL, EASTERN AND SOUTHERN)

Over the last decade, a growing awareness on the part of governments about the potential of migration as a vehicle for national development has translated into several requests for assistance on the topics of irregular migration and THB, migration policy development, migration data management and diaspora engagement. Since 2009, MIEUX has implemented 22 Actions in the region. Some of the highlights for 2018 include:

Kenya: Data management and migration flows

Although Kenya has rich sources of migration data from various institutions, this data is not sufficiently coordinated, shared, analysed and disseminated among the main actors active in migration. This impacts the investigation and prosecution of SOM and THB cases, border management, as well as managing migration flows, among others. MIEUX supported the Kenya Immigration Services (Ministry of Interior and Coordination of National Government) in developing Standard Operating Procedures (SOPs)⁸ for migration data collection and sharing in order to create a strong basis of available data for evidence-based policy making, planning and resource allocation.

Malawi: National Migration Policy

Malawi's "National Migration Policy and Action Plan"⁹ were finalised by its working

group in a round of regional consultations and presented to the government for adoption. Resulting from a request from the Research and Planning Unit of the Malawi Immigration Department, this Action contributed to growing awareness about migration and its effects among several government ministries, linking data management with an overall strategy for migration and development. The government incorporated the lessons learnt during the Action into strategic planning, work-plans and consultative meetings, enhancing their overall approach to migration management through evidence-based policies.

Regional Knowledge Sharing Round-table, Nairobi

Involving a mix of MIEUX staff, former experts with experience in the region and topics, and 17 delegates from Central, Eastern and Southern African partner institutions¹⁰, the Round-table took place on 05 and 06 September 2018 and focused on MIEUX's Actions on migration and development, data management and policy development.

Delegates strongly outlined the value of the peer-to-peer exchange because of its ability to connect with EU experts and with peers from the same region. They also expressed appreciation for MIEUX's collaborative and participatory methodology as it allows for various forms of inter-institutional collaboration within their national contexts, and the fact that partners are active in the design of the interventions. Finally, it was stated that MIEUX's activities have led to an ongoing 'change in perception' on migration towards a more positive outlook overall.



⁶⁶ Our Regional Knowledge Sharing Round-table in Nairobi was the highlight of 2018 for me. It allowed for the exchanges of ideas and creative thinking about MIEUX's achievements in the region 22

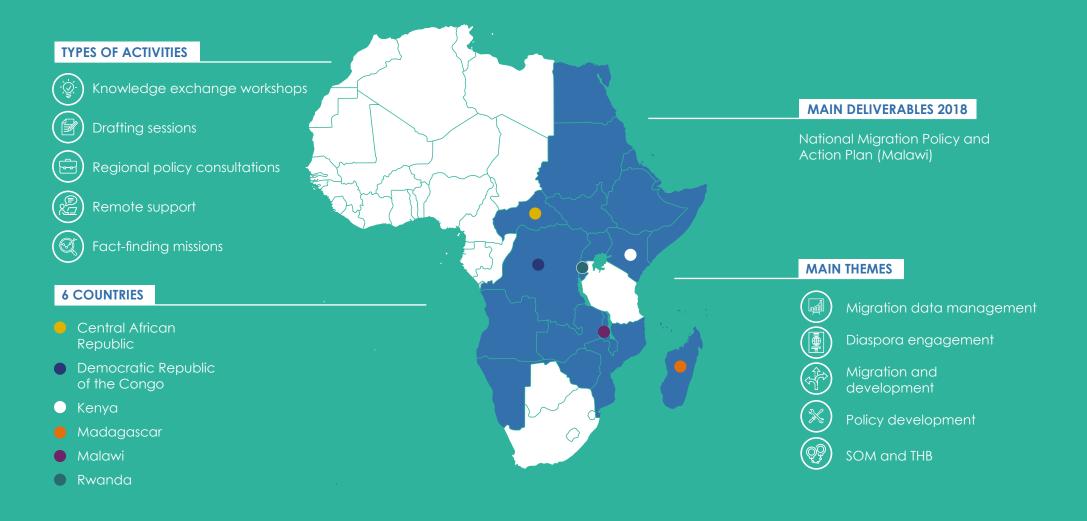
Stephanie Berry, Project Officer and Regional Coordinator



⁸ MIEUX Action 2016 – 16 available at: https://www.mieux-initiative.eu/en/actions/182-kenya-data-management.

⁹ MIEUX Action 2013 – 04 available at: https://www.mieux-initiative.eu/en/actions/164-malawi-migration-policy-development. ¹⁰ Please refer to Acknowledgements on page 37.

STATISTICS AFRICA (CENTRAL, EASTERN AND SOUTHERN)



AFRICA (WEST)

MIEUX's Actions in West Africa during 2018 reflected some of the main trends and concerns of governments when managing the opportunities and challenges of migration, including population movements caused by environmental degradation and climate change at regional level, and sustainable management of return and reintegration of nationals in Togo. Among the Actions that concluded during the year, the following can be cited:

Mali: Handbook for Labour Migration Management

In September 2018, MIEUX presented the "Handbook for Labour Migration Management" with the Ministry of Employment and Vocational Training of the Republic of Mali¹¹. The handbook will serve as Operational Guidelines for Mali's National Employment Agency (ANPE) and other stakeholders in labour migration management in the country, such as the Ministry of Malians Abroad and African Integration, the National Institute of Statistics (INSTAT) and the French Office for Immigration and Integration. The publication of the handbook is also in line with the implementation of the labour migration axis of Mali's recent National Migration Policy.



⁶⁶ In 2018, we have witnessed once more the strong will of West African governments to strengthen their migration governance frameworks through innovative and very interesting perspectives: for instance, by working more with NGOs, youth and local authorities, by addressing the link between migration and environment or by integrating migrants at municipal level 39

Luigi Fabbri, Project Officer and Regional Coordinator



Niger: Informing youth about the dangers of irregular migration

Faced with high levels of youth emigration, including minors, and often through irregular channels, the Nigerien authorities have created several plans and strategies to involve this sector of the population in national development. To complement these plans, the government also wished to embark on an awareness-raising campaign about the dangers of irregular migration together with the NGO Groupe de Réflexion et d'Action pour le Soutien au Phénomène de l'Immigration (GRASPI). MIEUX's Action¹² delivered a series of training sessions on awareness-raising campaigns targeting young people, and published a Practical Guide on Migration and the Youth, as well as two brochures on legal migration and irregular migration as awareness-raising tools.

West Africa: Consultations about Migration and the Environment

After the joint request from the Ministry of Environment of Benin, the Office of the Secretary of State of Guinea-Bissau, and the Ministry of Planning, Development and Land Use of Togo in 2015, MIEUX crafted an Action¹³ to support the development of a regional dialogue on migration, climate change and environmental issues among West African countries. As one of the most mobile region in the world accounting for 58% of African migration flows and one of the most vulnerable regions for climate change due to multiple delta regions and island States, West Africa is a worthwhile example for academics and practitioners to study the dynamics of migration and climate change.

In late September 2018, MIEUX concluded this Action with a workshop that involved 20 participants from Benin, Burkina Faso, Ghana, Guinea-Bissau, Mauritania, Niger and Senegal alongside experts from the Hugo Observatory¹⁴ and the Government of Bangladesh, who shared several initiatives that had been implemented at national level during the previous two years. Examples include Benin's strategy to contribute to sustainable development by mainstreaming climate and migration-related issues into operational and strategic national planning, Burkina Faso's national strategy on Sustainable Land Management, and the international 3S Initiative, led by Morocco and Senegal.

Regional Knowledge Sharing Round-table, Cotonou

22 participants hailing from a variety of institutions in West African countries where MIEUX interventions had been implemented participated in the Cotonou Round-table.¹⁵ Participants were especially positive about their experiences working with Inter-Ministerial Committees that were set up during MIEUX Actions. Three key recommendations emerged:

- 1. **Investing in MIEUX focal points:** Participants greatly valued the opportunity to meet and discuss with other MIEUX focal points in the region. MIEUX should take this as an opportunity to capitalise on the regional dimension of its Actions, investing more resources and time into planning and executing events over the course of 2019 to join together MIEUX focal points by (sub) regions.
- 2. Maintaining a high quality of expertise, but also investing more in regional experts: All participants rated MIEUX interventions highly, and consistently rated knowledge exchange with EU and non-EU experts as one of the best features of the initiative, therefore validating MIEUX's original objective and framework. In West Africa, specific interest was highlighted in mobilising local and regional experts together with EU experts.
- 3. **Keep on working together:** All participants expressed their interest in pursuing further requests with MIEUX, whether to ensure follow-up to a current Action, or to open up new avenues of collaboration.

¹² MIEUX Action 2016 -12 available at: https://www.mieux-initiative.eu/en/actions/180-niger-migration-and-youth.

¹³ MIEUX Action 2014 - 10 available at: https://www.mieux-initiative.eu/en/actions/194-west-africa-consultations-on-migration-and-the-environment.

¹⁴ http://labos.ulg.ac.be/hugo/.

¹⁵ For an overview, please turn to the Acknowledgements on page 39.

STATISTICS AFRICA (WEST)

TYPES OF ACTIVITIES



) Training of Trainers (ToT)

Drafting sessions

(교) Study visit:

9 COUNTRIES

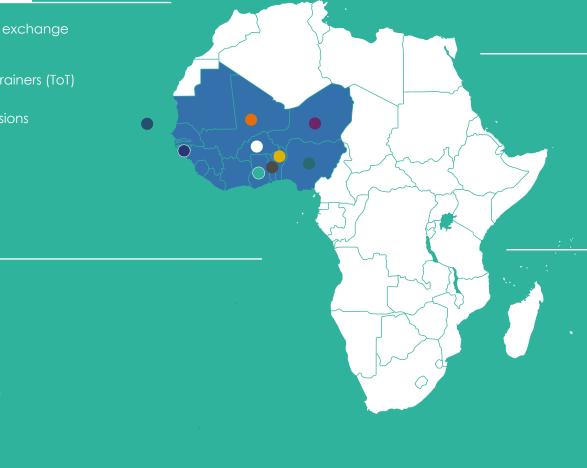


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Burkina Faso

- Cabo Verde
- Ghana
- 🔘 Guinea-Bissau
- Mali
- Niger
- Nigeria



MAIN DELIVERABLES 2018

Handbook for Labour Migration Management (Mali)

Practical Guide on Migration and the Youth (Niger)

Brochures on legal and irregular migration (Niger)

MAIN THEMES



Togo

ASIA

The search for better economic opportunities is one of the main drivers of migration in Central and South-East Asia, although issues of vulnerability linked to emigration can lead to labour and sexual exploitation. As a consequence, THB and labour miaration continue to be the main topics of MIEUX Actions in Asia. To date, MIEUX has implemented 17 Actions in Asia, of which ten have been in South-EastAsia and seven in Central Asia, Durina 2018, MIEUX continued supporting the Government of Thailand in developing a more tailored approach to the protection of Victims of Trafficking (VoTs); assisted the governments of Tajikistan and Myanmar with their labour migration systems; and concluded an Action in Timor-Leste on THB.

Timor-Leste: Better preparation to investigate THB offences

Timor-Leste has made progress towards consolidating its legislative framework on THB issues, as demonstrated by the passing of the Law on Preventing and Combatting Human Trafficking, and the Immigration Act in 2017. However, the staff of the Timorese Migration Service needed to further increase their knowledge about investigation and preparation of THB cases, for which MIEUX conceived a series of activities¹⁶ designed to create a platform for discussion, and

to exchange training/capacity building strategies, tools, best practices and policy measures on fighting THB, with a special focus on investigation. The "Training Handbook on Investigation and Case Preparation of THB Offences", resulting from the Action, will serve as a reference point for Timorese practitioners, and an operational aidemémoire was produced to be of assistance to operations staff.

Regional Knowledge Sharing Round-table, Bangkok

MIEUX organised the Regional Knowledge Sharing Round-table in Banakok on 05 and 06 March 2018 on the topic of labour migration and THB. Participants from seven Central and South-East Asian countries from the main requesting countries of MIEUX interventions in the region took part in the round-table, as well as several members of the MIEUX team and two experts from past Actions in the region. This exercise allowed MIEUX to assess its impact beyond the individual Actions across Asia, and to verify that the programme has been able to set up some permanent mechanisms as a result of its Actions since 2009. All participants rated MIEUX interventions highly, and consistently rated knowledge exchange with EU and non-EU experts as one of the best features of the programme, therefore validating MIEUX's original objective and framework.



⁶⁶ In 2018, we tested an innovative training strategy in Timor-Leste that went beyond the traditional training methods. The innovation lies in its 'cascade' effect as training participants progressed from the status of learners to that of trainers 33

Caterina Torchiaro, Project Officer and Regional Coordinator



STATISTICS ASIA

TYPES OF ACTIVITIES



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17

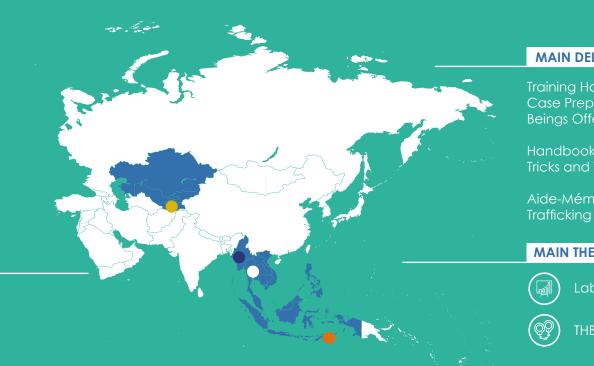
Fact-finding missions

Knowledge exchange workshops

00 888

4 COUNTRIES

- Myanmar
- Thailand
- Timor-Leste



MAIN DELIVERABLES 2018

Training Handbook on Investigation and Case Preparation of Trafficking in Human Beings Offences (Timor-Leste)

Handbook on Training Methodologies:

Aide-Mémoire for Investigating Cases of Trafficking in Human Beings (Timor-Leste)

MAIN THEMES

Labour migration

EASTERN AND SOUTHERN EU NEIGHBOURHOOD

Composed of 16 countries with very diverse characteristics, the Neighbourhood shares a close relationship with the EU, based not only on shared borders, but also on the increasingly shared objectives and standards for the governance of migration expressed through the EU Neighbourhood Policy (ENP), developed in 2004 and revised in 2015 to better address migration and mobility. Since 2009, MIEUX has implemented 14 Actions in the region, the majority focusing on public relations, data management, irregular migration, and trafficking and labour migration policies. The strong ambition shown by some States in enhancing their migration governance frameworks by promoting legal and labour migration channels is a major development in recent years.

Belarus: Paving the way for greater protection of migrant workers

Part of a wider range of measures undertaken by Belarus and the EU when signing a Joint Declaration on a Mobility Partnership in October 2016, Belarus requested MIEUX's assistance¹⁷ to study the experience of the EU MS in determining the feasibility of joining international conventions on migrant workers. Currently, Belarus is not yet a party to any European or international conventions. A working group, headed

by the Ministry of Internal Affairs (MIA) led a comparative analysis of several International Labour Organization (ILO) Conventions on migrant workers with the existing Belarusian legislation and agreed on several areas of potential improvements for legislation and relations with EU MS, such as extending the coverage and rights to family members of migrants workers; signing bilateral agreements with countries popular with Belarusian citizens such as Canada, Germany, Poland and the USA; and appointing labour attachés at consulates or embassies. In June 2018, the Action concluded with the presentation of the publication "Analytical Report on legislation in the field of external labour migration and the role of international conventions on migrant workers".



⁶⁶ Through our missions and study visits, we witnessed a wide diversity of point of views but also a very common set of challenges for Europe and its direct neighbours in the East and the South, such as the need to better communicate on migration policies

Romain Gustot, Project Officer and Regional Coordinator



Moldova: Communicating in times of crisis

In June 2018, MIEUX concluded an Action in Moldova on better communication regarding irregular migration, implemented at the request of the Border Police Department of the Ministry of Internal Affairs of Moldova.¹⁸ The objective of this cooperation was to build the capacity of the ministry to communicate more effectively with the media, CSOs and the public on irregular migration. This Action reinforced the ministry's institutional reform related to the Association Agenda between the EU and the Republic of Moldova. The final product of the Action was a crisis communication media plan in the field of irregular migration, developed by a designated working group created by the MIA.

Regional online consultation EU Neighbourhood

The diversity of countries, topics and timeline of interventions prompted the MIEUX team to decide in favour of preparing an online consultation with the partner authorities in this region instead of organising a round-table. An online survey was disseminated among MIEUX's focal points in November 2018, requesting their opinion about the programme's key features, longer-term impact and sustainability. Among the main conclusions, 80% of respondents gave positive feedback about triangular cooperation with experts from both the EU and the surrounding region, and 75% of respondents underlined that MIEUX has helped identify further areas for international cooperation.

STATISTICS EASTERN AND SOUTHERN EU NEIGHBOURHOOD

TYPES OF ACTIVITIES

Drafting sessions

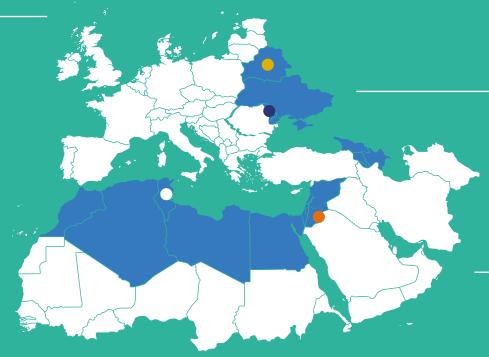
Knowledge exchange workshops

) Study vi

4 COUNTRIES

e Belarus

- Jordan
- Moldova
- Tunisia



MAIN DELIVERABLES 2018

Analytical Report on legislation in the field of External Labour Migration and the Role of International Conventions on Migrant Workers (Belarus)

Migration Crisis Communication Plan (Moldova)



LATIN AMERICA AND THE CARIBBEAN

In 2018, MIEUX implemented 18 activities in Latin America and the Caribbean (LAC) representing the second highest number since the start of operations. As conflictdriven migration flows have intensified in the region, the issue of protection of mixed flows of migrants and asylum seekers has become prominent in MIEUX interventions and requests, as testified by the ongoing Actions and two new proposals for collaboration from Brazil and Peru looking to strengthen the capacities of asylum case officers in their respective countries. Regional experts, in particular from Argentina, Dominican Republic and Mexico, have been increasingly involved in the Actions to complement the expertise provided by EU public officials. Highlights from 2018 include:

Costa Rica: Tailored assistance to vulnerable individuals and groups

The Protocol for the Special Migration Situations Team (ESME), adopted in 2015, established the general institutional operation mechanisms to be followed by the General Directorate for Migration and Immigration in the event of specific migration situations requiring immediate intervention by various specialised units. The revision of the Protocol¹⁹ was particularly urgent in light of the changing migratory context in the region due to increase in asylum seekers from Venezuela, migrants from Nicaragua fleeina political unrest, and transit migrants on their way to North America. MIEUX devised a series of trainings sessions to support the partner authority. In October 2018, the Protocol, revised with the support of MIEUX, was presented to a wider public by the Director General of the General Directorate for Migration and Immigration, the Ambassador of the EUDEL to Costa Rica and the MIEUX Regional Coordinator.



⁶⁶ During 2018, as a result of previous engagement, we saw increased levels of involvement from national capacity building and training schools, academies and departments in our activities in Latin America and the Caribbean, creating sustainable links that outlast the short timeframe for Actions.

Alfred Woeger, Project Officer and Regional Coordinator



Peru: Strengthened inter-institutional coordination against SOM

Despite recent growing efforts and a reinforced political will to tackle these practices, THB and SOM are major challenges for Peru. Smuggled migrants and victims of THB (both Peruvians and other nationalities) are particularly vulnerable in the northern and borders provinces of Peru (Amazonas, Cusco, Loreto, Madre de Dios, Piura, Puno or Tumbes), as well as in the capital, Lima. Although also mandated to intervene in the field of migrant smuggling, the Permanent Multilateral Commission against THB and SOM had, before MIEUX's intervention²⁰, mainly focused on THB. MIEUX supported the development of the "Inter-sectoral Guidelines on Prevention, Persecution, Assistance and Protection of smuggled migrants and victims of migration-related crimes", approved by Supreme Decree in September 2018. Furthermore, in order to strengthen institutional coordination between the capital and the at-risk provinces and neighbouring countries, MIEUX provided two training sessions in Tacna and Tumbes for provincial actors as well as public officials from Chile and Ecuador.

Regional Knowledge Sharing Round-table, Mexico City

The third of four round-tables took place in Mexico City in July 2018, at the headquarters of the Mexican National Institute of Migration. 16 participants from six countries in LAC participated: these were among the main countries having requested MIEUX interventions in the past years. In addition, two renowned civil servants who had acted as experts in previous MIEUX missions in Costa Rica and Paraguay were invited to take part as moderators and rapporteurs.

All the participants felt that MIEUX's interventions had been extremely positive. Several useful recommendations for improvements to the current design of the programme and of the Actions were put forward, ranging from issues to improve visibility, to further strengthening the long-term sustainability of each intervention. Describing the exchange of knowledge with EU and non-EU experts as one of the best features of the programme, they also expressed a high interest in continuing to exchange key information about the development of projects and in organising joint meetings at regional level to reinforce the ongoing cooperation in all matters related to migration governance and management.

STATISTICS LATIN AMERICA AND THE CARIBBEAN



OTHER MEMBERS OF THE MIEUX TEAM



Elena Schigirev Associate Project Officer



Näiké Chancy Associate Project Officer

IMPLEMENTATION

IMPLEMENTATION



Vadim Camenscic Logistics Assistant and Carbon Offsetting

IMPLEMENTATION



Laura Zorrilla Fernández Knowledge Management and Communications Officer

TRANSVERSAL PROCESSES



Ann Morley Proofreading and Travel

ADMINISTRATIVE SUPPORT



⁶⁶ After each Regional Round-table, we returned to Brussels much richer and more inspired. The exchanges with our partners proved to be friendly, meaningful, valuable, thought-provoking and ideadriven. The outcomes of these exchanges are, for us, like a compass that will guide our activities and operations throughout 2019

Oleg Chirita, Programme Coordinator Global Initiatives



Throughout 2018, the MIEUX team created spaces of exchanges, learning and reflection, most notably through the organisation of thematic regional peer-to-peer events in Bangkok, Cotonou, Mexico City and Nairobi, all of which gave us a wonderful opportunity to celebrate our tenth anniversary and hear from our partners all over the world how they perceive the impact of our Actions. Our firsttime ever participation at the EDDs in Brussels and the GFMD Summit in Marrakesh were two other milestone events where we had the privilege to share our knowledge and experiences.

By commemorating MIEUX's successes throughout 2018, we celebrated, in fact, our partners' accomplishments. On behalf of the MIEUX team, I express my gratitude to our partners, on all continents, for their tireless efforts to make migration better and for their continued partnership with us, to all the experts involved in our actions whose contributions are essential to the MIEUX's success story, to the EU for its generous support, and to all MIEUX team members for their endless energy.

After each event, we returned to Brussels much richer and more inspired. Indeed, the exchanges with our partners proved to be friendly, meaningful, valuable, thought-provoking and ideadriven. It was during these discussions that our partners reaffirmed the importance of bilateral and multilateral cooperation, namely through exchange of collaborative practices, that represent a building block of migration governance. The outcomes of these exchanges are, for us, like a compass that will guide our activities and operations throughout 2019.

Our 2019 journey will be accompanied by a 3Cs-principle approach: we will **consolidate** the way how we work, based on the recommendations of our partners gathered last year; we will **continue** reinforcing migration governance at global, regional, national and local levels through capacity building actions; and we will **capitalise** on the rich body of knowledge and practices that MIEUX has acquired and developed since its creation. In light of the most recent global migration-related developments, regional realities, as well as national and local contexts, we strongly believe that capacity building is an essential means and process to consolidate migration governance at all levels. Our experience in implementing MIEUX, as an EU-funded pioneering global capacity building programme, over a decade, demonstrates that the role of capacity building goes beyond technical exchanges of knowledge and that its purpose is constantly evolving, as follows:

- ▶ Capacity building is a catalyst for partnerships because it contributes to multi-stakeholder and diversified partnerships (e.g. regional and national dialogues, cooperation and coordination);
- ► Capacity building is a multidimensional process as it is gradually embedded within governmental structures to ensure sustainability and support government-led processes (e.g. policy formulation, data collection);
- ► Capacity building is a means to foster mutual understanding as it is part of a broader institutional context with the potential to transform cooperation between actors and to create enabling environments that foster inclusiveness and dialogue;
- ► Capacity building builds bridges through peer-to-peer triangular exchanges, facilitates the sharing of practices, and improves the knowledge base of our partner institutions.

Consequently, one of the main features of our work in 2019 will be to formulate and provide recommendations on how capacity building could be further adapted and innovated for migration governance, and to compile and further disseminate a selection of MIEUX's good practices. In this respect, we plan to publish a study on capacity building and a publication on good practices, as well as to further develop our methodology to measure the impact of capacity building in the field of migration. What is more, we will make use of different forums to present our impact and lessons learnt, and to continue our exchanges with the international community of migration practitioners.

We look forward to cooperating with all of you!



ACKNOWLEDGEMENTS

The MIEUX team would like to acknowledge all the committed individuals and organisations that collaborated in making 2018 a successful year.

FOCAL POINTS AND PARTNER AUTHORITIES

Belarus, Ministry of Internal Affairs I Cabo Verde, Ministry of Education, Family and Social Inclusion, General Directorate of Immigration | Central African Republic, Ministry of Interior in charge of Public Security | Costa Rica, Secretariat of the Special Migratory Situations Team, General Directorate of Migration and Immigration | Democratic Republic of the Congo, Ministry of Employment Labour and Social Affairs | Dominican Republic, National Institute for Migration, Ministry of Interior and Police | Ghana, Ghana Immigration Service | Jordan, Ministry of Social Development Kenya, Ministry of Interior and Coordination of National Government | | Madagascar, Directorate for Diaspora, Ministry of Foreign Affairs | Malawi, Ministry of Home Affairs of Malawi | Mali, National Employment Agency | Mexico, National Institute of

Migration, Secretariat of the Interior | Mexico, Migration Policy Unit, Secretariat of the Interior | Moldova, Ministry of Internal Affairs, General Inspectorate of Border Police Myanmar, Department of Labour, Ministry of Labour, Immigration and Population | Niger, Ministry of Youth and Sports and NGO **GRASPI** | Nigeria, Nigeria Immigration Service | Paraguay, Directorate of Support to the Paraguayan Communities Abroad, Ministry of Foreign Affairs | Peru, Directorate-General for Democratic Security, Ministry of Interior Rwanda, Directorate General for Immigration and Emigration | Tajikistan, Ministry of Labour, Migration, Employment of Population Thailand, Ministry of Social Development and Human Security | Timor-Leste, Migration Service | Togo, Ministry of Foreign Affairs | Tunisia, National Observatory for Migration

INSTITUTIONS THAT HOSTED STUDY VISITS DURING 2018

Government of Austria

Belgium, Ministry of Justice, Trafficking in Human Beings Unit and MYRIA, Federal Migration Centre

Côte d'Ivoire, State Ministry of African Integration and Ivoirians Abroad of Côte d'Ivoire

Czech Republic, Ministry of Interior

Government of Spain

INSTITUTIONS THAT PARTICIPATED IN REGIONAL KNOWLEDGE SHARING ROUND-TABLES

Argentina, Ibero-American Network of Specialised Prosecutors on Trafficking in Human Beings and Smuggling of Migrants, Technical Secretariat

Benin, Ministry for Framework of Life and Sustainable Development and National Employment Agency

Cabo Verde, Ministry of Family and Social Inclusion, Immigration Service

Cambodia, Ministry of Interior, General

Department of Immigration

COMESA Secretariat

Costa Rica, General Directorate of Migration and Immigration, Directorate for Integration and Human Development

Costa Rica, General Directorate of Migration and Immigration, Secretariat of the Special Migratory Situations Team

Côte d'Ivoire, Ministry for African Integration and Ivorians Abroad

Dominican Republic, Ministry of Interior and Police, Directorate-General for Migration

Dominican Republic, Ministry of Interior and Police, National Institute for Migration

ECOWAS Commission, Migration Programme

Ghana, – Ministry of Interior, Ghana Immigration Service

Kenya, Ministry of Foreign Affairs

Kyrgyzstan, Labour Migration Department at the State Migration Service under the Government

Laos, Ministry of Labour and Social Welfare, Department of Skills Development and Employment

Malawi, Ministry of Foreign Affairs, Diaspora Affairs Unit

Mali, National Employment Agency

Mauritius, Prime Minister's Office

Mexico, Secretariat of the Interior, Migration Policy Unit

Mexico, Secretariat of the Interior, National Institute of Migration

Myanmar, Ministry of Labour, Immigration and Population, Department of Labour

Niger, Ministry of Interior

Niger, National Centre for Socioeconomic and cultural activities

Niger, Groupe de Réflexion et d'Action pour le Soutien au Phénomène de l'Immigration (GRASPI)

Niger, Permanent Secretariat for Coordination on Migration Issues

Nigeria, Federal Ministry for Labour and Employment

Nigeria, Federal Ministry of Interior, Immigration Service,

Paraguay, Ministry of Foreign Affairs, Directorate of Support to the Paraguayan Communities Abroad

Peru, Ministry of Interior, Directorate-General for Democratic Security

Peru, Public Prosecutors' Office – Supreme prosecutors' office specialised in human trafficking crimes

Philippines, Commission on Filipinos Overseas, Policy, Planning and Research Division

Philippines, Philippine Overseas Employment Administration Workers Education Division

Sierra Leone, Ministry of Internal Affairs, Immigration Department of Sierra Leone

Thailand, Ministry of Social Development and Human Security, Division of Anti-Trafficking in Persons and Department of Social Development and Welfare

Timor-Leste, Ministry of Interior, Migration Service

Togo, Ministry for Development Planning, Inter-ministerial coordination committee on Migration and Development

Togo, National Employment Agency

EXPERTS

Argentina, Austria, Bangladesh, Belgium, Bulgaria, Dominican Republic, France, Germany, Ireland, Italy, Lithuania, Mali, Malta, Mexico, Moldova, Netherlands, Nigeria, Poland, Portugal, Romania, Senegal, Spain, Sweden and the United Kingdom

MIEUX PROJECT STEERING GROUP

European Commission Directorate-General for International Cooperation and Development (DG DEVCO), Directorate-General for Migration and Home Affairs (DG HOME) and the European External Action Service (EEAS) (in Brussels and in the field)







Implemented by

